# Guidebook Planning Session Notes 2/24/04

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# **Proposed Guidebook Topics:**

- A. State Tire Fund Management
- B. Enforcement Tactics
- C. Planning and Management (mapping, inventory)
- D. Estimation Techniques / Capacity Assessment
- E. Property Issues (liens, warrants, access)
- F. Bidding & Award Process
- G. Evaluating Contractor Qualifications
- H. Bonding & Insurance
- I. Approach (staging, equipment, transportation)
- J. Security and Safety (site, workers, public)
- K. Fire Planning, Prevention
- L. Monitoring (air, soil, groundwater)
- M. Markets & disposition
- N. Site Restoration (soil, groundwater)
- O. Communication (community, media, political)
- P. Legal Considerations
- O. Forensic accounting & Cost Recovery

#### **Discussion Notes:**

(Correlated with list above)

#### H. Bonding and Insurance

- justification and what is reasonable for a site (25-100%).
- Explain what is trying to be protected by performance bonds. Use as an avenue to prevent bad workers
- States mostly want to save face, protect themselves
- Financial assurance
- Insurance is not an issue you have to have auto/accident insurance, etc
- 100% bond on a \$3m job is not reasonable
- IN does not require any performance bonds
- \$25k is reasonable
- Bonding companies look at financials and that is all
- Language in the bond needs to be updated
- Many bonds are not enforceable, language is not good

- Ohio Dept. of Admin. Services does all contracting and they do not understand tires. Required 100% performance bond because it was considered a construction project Release date for bond is important (at 50% completion) helps for bidding on next job
- Require a bottom end amount or 25% of job cost
- Letter of credit or money in escrow
- Bid bond vs. performance bonds (companies start w/ bid and roll over into performance)

# F. Bidding and Award Process

- Task contracts 2-3 contracts open to do work and pre-qualified with cost competition FL, IL, IN already do it this way
- MO has a once a year regional bid, with pre-qualified contractors with set costs/tire (Dan Fester)
- PA, MI, NE, ID, SC, FL grants to local govts to clean up sites and reimburse owners include example contracts and grant language
- Tough for contractors to bid on jobs in other states that do it this way as the information is not available
- MI wants to use Michigan processors
- Summary of how states deal with small sites FL, IN, IL, MO (handle sites similarly but using different mechanisms) recognize the different states but do not incorporate all schemes
- Amnesty day projects contracts and language

### G. Evaluating Contractor Qualifications

- CA hires a prime contractor and the he goes and gets bids from processors, state is not involved in individual bidding. Adds 30% to the cost of the cleanups
- How do states evaluate cleanup process, is it specified. OH paints a broad picture of approach and lets contractor specify details. MI specifies parameters (clear property lines, fences, buildings, etc. IL is onsite at least 50% of the time to direct work
- Incorporate Liberty, TRI-Rinse, TAG checklists that go into planning the cleanup
- TRI sees a lot of information in bids. Mandatory walk-throughs are a good approach. Questions can be asked and answered in the presence of everyone
- IL gets a pool of contractors to select from for a period of 3 years. FL bid sites that were in certain area. Access is difficult at multiple sites at one time. WA bid 6-7 large, spread out sites at one time (2 mo process to walk thru sites)
- MO bid once a year -2-5 large sites identified and ready to go. Would not list priority, A vendor has right of first refusal.

# A Tire Fund Management B Enforcement Tactics

- Sites still in litigation in MI are not eligible for clean up grants
- OH allows director to issue abatement orders, release RFP on 121st day Get access

- Abatement order (by Director in OH, 'notice' in IL by director) requires clean up and certain progress every so many days. Goes in front of judge, w/ information that the state tried to get the owner to clean up site
- Removal schedule is established in the notice
- Judicial order difficult and rare
- Civil process to remove licenses and permits. Get IL and OH enabling legislation and process chart can be provided
- NYS recent legislation clause for AG to issue a writ to gain access to any site necessary
- Model state permitting to prevent piles from growing to begin with
- Links to state programs that are models

# D. Estimation Techniques

- Audit of incoming receipts and manifests
- Some states track loads of tires moving in and out of site. Annual report required. IL only storage sites w > 500 tires at any time during the year

# J. Site Security and Safety

- Craig D Get in and out as quickly as possible. Doing it by hand is too much liability, workers comp, etc for bad backs, etc. Equipment is taken off site each day.
- Mark state needs to indemnify contractor for fires, etc on site
- Health and safety on employees trained. After hours is a challenge

## K. Fire safety and prevention

- RMA presentation to contractors at a clean up site
- OH contractor requirement of a fire plan and provided a copy to the local FD and LEPC. Contract kick-off meeting to give briefing on beginning of work so everyone is aware of what is going to happen when
- IL permit sites need to have a plan if store >500 tires. Site > 10,000 will contact local authorities so they are aware of the situation
- RMA tire fire seminars of value

# L. Monitoring

- Mosquitoes, larvicide
- Water in tires runoff from onsite shredding activities. Build silt basins to prevent runoff to local streams
- Airborne dust during shredding operations, sometimes use water during processing
- Definitional issue of runoff vs. process water

#### M. Markets and Disposition

- Whole tires from cleanups to TDF and cement kilns
- Fuel and civil engineering
- Do not flood a market or displace generation, must be clear about objective
- Landfilling needs to be a viable option for piles
- Partially burned tires are a problem

#### N. Site restoration

- Want to leave sites in a better condition than when you found it
- Rough grade and seeding required in OH and must come back to site to make sure erosion control is maintained
- 2" rake hoe on the back of a tractor to finish site
- auto salvage yard piles trying to get owners to address piles OH. IL tries to get property owners to access and remove piles. Will issue an administrative notice on them to get it taken care of
- Michigan allows up to 5 tires to go in with cars to crusher

#### O. Communication

- IL notifies nearby entities by phone of cleanup activities
- OH hold contract meeting to let everyone know of activities, let folks take credit
- Notify Mayor of city with high profile site that clean up is underway to avoid call to director
- Internal communication is included in the statement of work
- Contractor must have a contact person listed

## Q. Cost Recovery

- AG usually has cost recovery group (OH) and seeks judgment in court. Establish case law from the beginning for future cases
- Can get pieces of property that can be turned over to city or county for park
- IL Cost recovery handled by states attorney. Required by law to pursue cost recovery but not successfully get it
- Specific provisions for punitive damages and can recover 3x cost of the cleanup
- OH can collect civil penalties as well
- In kind contributions to the project by the site owner